

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

FINANCIAL STATEMENTS

JUNE 30, 2025

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

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INDEPENDENT AUDITORS' REPORT

Board of Education
Rocky Ford School District R-2
Rocky Ford, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component unit and each major fund of the Rocky Ford School District R-2, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Rocky Ford School District R-2's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component unit, and each major fund of the Rocky Ford School District R-2, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Rocky Ford School District R-2 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Rocky Ford School District R-2's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Rocky Ford School District R-2's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Rocky Ford School District R-2's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Rocky Ford School District R-2's basic financial statements. The individual major fund comparative financial statements, budget schedules, the Colorado Department of Education Auditors' Electronic Financial Data Integrity Check Figures, and the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual major comparative fund financial statements, budget schedules, Colorado Department of Education Auditors' Electronic Financial Data Integrity Check Figures, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2025, on our consideration of the Rocky Ford School District R-2's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Rocky Ford School District R-2's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rocky Ford School District R-2's internal control over financial reporting and compliance.



Hancock Froese & Company LLC

Rocky Ford, Colorado

December 9, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

**ROCKY FORD SCHOOL DISTRICT R-2
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR FISCAL YEAR ENDED JUNE 30, 2025**

As management of the Rocky Ford School District R-2 (the "District"), we offer readers of the District's Annual Financial Report this narrative and analysis of the financial activities of the District for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information provided in the Independent Auditors' report.

FINANCIAL HIGHLIGHTS

- The District's total net position increased by \$15,879,782 in fiscal year 2025. This increase was due to the capitalization of expenses related to the Rocky Ford K-12 addition for the year ended June 30, 2025. These changes significantly impacted the unrestricted portion of net position.
- The assets exceeded liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$52,553,585 (net position) due to the significant increase in construction in process for the Rocky Ford K-12 addition and renovation project.
- General revenues, primarily property taxes and state equalization payments, account for approximately \$9.6 million, 36 percent, of all revenues. Program specific revenues for services, grants and contributions accounted for \$17.3 million or 64 percent of the \$26.9 million in total revenues.
- The general fund ending fund balance is \$4,107,118 which is an increase of \$113,965 from last year. The increase was due to the increase in state funding sources.

OVERVIEW OF FINANCIAL STATEMENTS

The management's discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The Rocky Ford School District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to basic financial statements.

Government-Wide Financial Statements

The financial statements provided are designed to supply the reader an overview of the District's financial activities similar to those statements used in the private sector. The government-wide statements relate to those activities directly related to the education of the students.

The statement of net position presents information on all of the District's assets and liabilities. The difference between the two is reported as net position. Changes in net position from year to year may be used as an indicator of the overall financial position of the District.

The statement of activities presents the current fiscal year revenues and expenses to show how the net position of the district changed during the year. In the statement of activities, changes in net position are recorded when the event occurs. This could mean that information may be reported for revenues and expenses that will result in cash flow differences in future fiscal years.

Governmental activities consolidate all of the following Rocky Ford School District funds: general fund, governmental designated-purpose grants fund, food services fund, student activity fund, capital reserve capital projects fund, building fund and bond redemption fund.

The Rocky Ford School District has a component unit that is presented in the government wide financial statements. The Foundation for Rocky Ford Schools (the "Foundation") was created to accept and disburse funds for educational purposes for the benefit of the District. The entity has received a tax designation as a 501(c)(3) with the Internal Revenue Code.

Fund Financial Statements

Fund financial statements are designed to display compliance with finance-related legal requirements. A fund is a grouping of related accounts designed to keep control over resources segregated for specific activities or objectives. All of the funds of the District can be divided into one category: governmental funds.

Governmental Funds

Governmental funds account for the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements emphasize short-term financial resources and fund balances (spendable resources available at the end of the fiscal year). Such information is used to evaluate the District's short-term financing requirements. Comparison of the governmental funds with the government-wide funds may allow the reader to better understand the long-term impact of the District's near-term financing decisions.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

The assets of the Rocky Ford School District are classified as current assets and capital assets. Cash, investments, receivables, inventories and prepaid expenditures are current assets. These assets are available to provide resources for the near-term operations of the District. Capital assets are used in the operations of the District. These assets include land, buildings, equipment and vehicles.

The following tables provide a summary of the District’s net position (deficit) as of June 30, 2025 and 2024:

	Governmental Activities	
	2025	2024
Assets:		
Current Assets	\$ 7,063,921	\$ 11,457,588
Capital Assets	<u>64,084,962</u>	<u>47,326,274</u>
Total Assets	71,148,883	58,783,862
Deferred Outflows of Resources	<u>2,083,362</u>	<u>2,688,441</u>
Total Assets & Deferred Outflow of Resources	<u>\$ 73,232,245</u>	<u>\$ 61,472,303</u>
Liabilities:		
Current Liabilities	\$ 1,977,015	\$ 4,809,040
Non-Current Liabilities	<u>17,337,976</u>	<u>19,212,918</u>
Total Liabilities	<u>19,314,991</u>	<u>24,021,958</u>
Deferred Inflows of Resources	<u>1,363,669</u>	<u>776,542</u>
Net Position:		
Net Investment in Capital Assets	58,811,774	42,093,025
Restricted	919,420	2,799,381
Unrestricted	<u>(7,177,609)</u>	<u>(8,218,603)</u>
Total Net Position	<u>52,553,585</u>	<u>36,673,803</u>
Total Liabilities, Deferred Inflow of Resources & Net Position	<u>\$ 73,232,245</u>	<u>\$ 61,472,303</u>

Changes in Net Position as of June 30, 2025 and 2024

Following is a summary of the School District’s change in net position for the years ending June 30, 2025 and 2024:

	Governmental Activities	
	2025	2024
Revenues		
Program Revenues:		
Charges for Services	\$ 331,718	\$ 317,967
Operating Grants & Contributions	2,030,493	2,529,363
Capital Grants & Contributions	14,984,584	26,250,084
General Revenues:		
Taxes:		
Property Taxes	1,321,407	1,297,475
Specific Ownership Taxes	238,647	251,413
School Finance Act	7,179,700	6,791,727
Earnings (Losses) on Investments	121,730	71,495
Other	<u>714,119</u>	<u>413,589</u>
Total Revenues	<u>26,922,398</u>	<u>37,923,113</u>
Expenses		
Governmental Activities:		
Instruction	5,861,717	6,308,046
Support Service	4,433,288	4,178,841
Food Service Operations	542,231	718,380
Student Activities	<u>205,380</u>	<u>185,185</u>
Total Expenses	<u>11,042,616</u>	<u>11,390,452</u>

Changes in Net Position as of June 30, 2025 and 2024 (Continued)

	<u>2025</u>	<u>2024</u>
Change in Net Position	15,879,782	26,532,661
Net Position – Beginning	<u>36,673,803</u>	<u>10,141,142</u>
Net Position – Ending	<u>\$ 52,553,585</u>	<u>\$ 36,673,803</u>

Governmental Activities

The primary source of operating revenue for school districts comes from the School Finance Act of 1994. Under this act, the District received \$11,324 per funded student. In fiscal year 2024-2025, the funded pupil count was 634.0. Funding for the School Finance Act comes from property taxes, specific ownership taxes and state equalization. The District received approximately 27 percent of its total funding/revenues from state equalization while the remaining amount comes from property taxes, specific ownership taxes, charges for services, grants and contributions and other.

Governmental activities for the year ended June 30, 2025 increased the Rocky Ford School District's net position by \$15,879,782.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental Funds

The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of Rocky Ford School District's net resources available for spending at the end of the fiscal year.

The general fund is the major governmental fund of the Rocky Ford School District. The general fund includes the general fund and preschool activity. As of June 30, 2025, the general fund shows an ending fund balance of \$4,107,118 up from \$3,993,153 for the prior year.

GENERAL FUND BUDGETARY HIGHLIGHTS

Rocky Ford School District began budget development for the 2024-2025 fiscal year in January 2024 with analysis of enrollment projections and current revenue assumptions. The budget committee, consisting of stakeholders from the schools and the community prioritized the needs of the District. The preliminary budget was presented to the Board of Education in May 2024. Adoption of the 2024-2025 budget occurred in June 2024 with revisions made in January 2025. For the year ended June 30, 2025, the Designated Purpose Grants Fund's expenditures exceeded appropriations.

CAPITAL ASSETS AND DEBT ADMINISTRATION

The District's net investment in capital assets for its governmental activities as of June 30, 2025 amounts to \$58,811,774. This is a total cost of \$71,834,629, less accumulated depreciation of \$7,749,667, less general obligation bonds payable and lease payables of \$5,273,188 plus cash with fiscal agent of \$0. This net investment in capital assets includes land, buildings, improvements, equipment, and capital leases all with an original cost greater than \$5,000. Additional information of the District's capital assets can be found in this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The budget for 2025-2026 will see a significant decrease in revenues and expenses due to the completion of work performed on the Rocky Ford K-12 Addition and Renovation project. This project is funded by the Building Excellent Schools Today Act ("BEST" grant) and will be completed in fiscal year 2025-2026. The budget will also reflect an increase in expenditures such as technology equipment, salaries and benefits, and other general operating costs (fuel, food, supplies, etc..).

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Manager, Rocky Ford School District, 101 Meloneer Drive, Rocky Ford, CO 81067.

BASIC FINANCIAL STATEMENTS

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

STATEMENT OF NET POSITION

JUNE 30, 2025

	GOVERNMENTAL ACTIVITIES	COMPONENT UNIT ROCKY FORD FOUNDATION
ASSETS		
CURRENT ASSETS		
Cash and cash equivalents	\$ 3,525,749	\$ -
Cash with fiscal agent	221,574	-
Investments	1,894,739	1,451,717
Restricted cash	56,359	13,394
Taxes receivable	116,200	-
Grants receivable	1,226,955	-
Inventories	5,344	-
Accrued interest receivable	17,001	7,281
TOTAL CURRENT ASSETS	7,063,921	1,472,392
CAPITAL ASSETS		
Land	34,575	-
Construction in Process	58,020,514	-
Buildings, improvements and equipment	13,779,540	-
Accumulated depreciation	(7,749,667)	-
CAPITAL ASSETS NET OF DEPRECIATION	64,084,962	-
TOTAL ASSETS	71,148,883	1,472,392
DEFERRED OUTFLOWS OF RESOURCES		
Pension related amounts	1,927,301	-
OPEB related amounts	156,061	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	2,083,362	-
LIABILITIES		
CURRENT LIABILITIES		
Accounts payable	1,099,282	-
Accrued salaries and benefits	833,159	-
Unearned revenues	44,574	-
TOTAL CURRENT LIABILITIES	1,977,015	-
NONCURRENT LIABILITIES		
Due within one year	253,992	-
Due in more than one year	5,121,302	-
Net pension liabilities	11,754,130	-
Net OPEB liabilities	208,552	-
TOTAL NONCURRENT LIABILITIES	17,337,976	-
TOTAL LIABILITIES	19,314,991	-
DEFERRED INFLOWS OF RESOURCES		
Pension related amounts	468,164	-
OPEB related amounts	895,505	-
TOTAL DEFERRED INFLOWS OF RESOURCES	1,363,669	-
NET POSITION		
Net investment in capital assets	58,811,774	-
Restricted	919,420	1,472,392
Unrestricted (deficit)	(7,177,609)	-
TOTAL NET POSITION	\$ 52,553,585	\$ 1,472,392

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2025

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES			GOVERNMENTAL ACTIVITIES	COMPONENT
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS		UNIT ROCKY FORD FOUNDATION
GOVERNMENTAL ACTIVITIES:						
Instruction	\$ 5,861,717	\$ 51,296	\$ 1,545,157	\$ 1,424,065	\$ (2,841,199)	\$ -
Support services	4,433,288	-	35,527	13,560,519	9,162,758	-
Food services operations	542,231	31,486	449,809	-	(60,936)	-
Student activities	205,380	248,936	-	-	43,556	-
TOTAL GOVERNMENTAL ACTIVITIES	<u>\$ 11,042,616</u>	<u>\$ 331,718</u>	<u>\$ 2,030,493</u>	<u>\$ 14,984,584</u>	<u>6,304,179</u>	<u>-</u>
COMPONENT UNIT:	<u>\$ 95,187</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>		<u>(95,187)</u>

GENERAL REVENUES

Taxes		
Property taxes, levied for general purposes	1,086,122	-
Property taxes, levied for debt service	235,285	-
Specific ownership taxes, levied for general purposes	217,909	-
Specific ownership taxes, levied for debt service	20,738	-
School finance act	7,179,700	-
Earnings (losses) on investments	121,730	82,633
Other	714,119	-
TOTAL GENERAL REVENUES	<u>9,575,603</u>	<u>82,633</u>
CHANGE IN NET POSITION	15,879,782	(12,554)
NET POSITION - BEGINNING	<u>36,673,803</u>	<u>1,484,946</u>
NET POSITION - ENDING	<u>\$ 52,553,585</u>	<u>\$ 1,472,392</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

GOVERNMENTAL FUNDS
BALANCE SHEET

JUNE 30, 2025

	MAJOR GOVERNMENTAL FUNDS							TOTAL GOVERNMENTAL FUNDS
	GENERAL FUND	DESIGNATED PURPOSE GRANTS FUND	FOOD SERVICES FUND	STUDENT ACTIVITIES FUND	CAPITAL PROJECTS FUND	BUILDING FUND	BOND REDEMPTION FUND	
ASSETS								
Cash and cash equivalents	\$ 2,795,433	\$ -	\$ 75,773	\$ 239,864	\$ 154,426	\$ -	\$ 260,253	\$ 3,525,749
Cash with fiscal agent	175,737	-	-	-	-	-	45,837	221,574
Investments	1,894,739	-	-	-	-	-	-	1,894,739
Restricted cash	-	-	-	56,359	-	-	-	56,359
Taxes receivable	29,200	-	-	-	-	-	87,000	116,200
Grants receivable	5,668	154,176	41,292	-	-	1,025,819	-	1,226,955
Accrued interest receivable	17,001	-	-	-	-	-	-	17,001
Due from other fund	75,675	-	-	-	-	-	-	75,675
TOTAL ASSETS	\$ 4,993,453	\$ 154,176	\$ 117,065	\$ 296,223	\$ 154,426	\$ 1,025,819	\$ 393,090	\$ 7,134,252
LIABILITIES								
Accounts payable	\$ 54,359	\$ 3,544	\$ 10,723	\$ 4,837	\$ -	\$ 1,025,819	\$ -	\$ 1,099,282
Due to other fund	-	75,675	-	-	-	-	-	75,675
Accrued salaries and benefits	758,202	74,957	-	-	-	-	-	833,159
Unearned revenue	44,574	-	-	-	-	-	-	44,574
TOTAL LIABILITIES	857,135	154,176	10,723	4,837	-	1,025,819	-	2,052,690
DEFERRED INFLOWS OF RESOURCES								
Deferred revenue - property taxes	29,200	-	-	-	-	-	87,000	116,200
FUND BALANCE								
Restricted	450,629	-	106,342	56,359	-	-	306,090	919,420
Committed	-	-	-	235,027	154,426	-	-	389,453
Assigned	-	-	-	-	-	-	-	-
Unassigned	3,656,489	-	-	-	-	-	-	3,656,489
TOTAL FUND BALANCE	4,107,118	-	106,342	291,386	154,426	-	306,090	4,965,362
TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE	\$ 4,993,453	\$ 154,176	\$ 117,065	\$ 296,223	\$ 154,426	\$ 1,025,819	\$ 393,090	\$ 7,134,252

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION

JUNE 30, 2025

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION ARE DIFFERENT BECAUSE:

Governmental funds total fund balances		\$ 4,965,362
Unearned property tax revenue. Revenues that do not provide current financial resources are deferred on the governmental fund financial statements but recognized on the government wide financial statements.		116,200
Capital assets and right-to-use assets used in governmental funds are not considered current financial resources and, therefore, not reported in the governmental funds.		71,834,629
Accumulated depreciation is not recognized in the governmental funds because capital assets are expensed at the time of acquisition.		(7,749,667)
Inventory. Inventories are expensed in the governmental funds upon acquisition, but recognized as an asset in the government wide financial statements.		5,344
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:		
Compensated absences	\$ (102,106)	
General obligation bonds payable	(5,272,600)	
Leases payable	(588)	
Net pension liabilities	(11,754,130)	
Deferred outflows of resources - pension related amounts	1,927,301	
Deferred inflows of resources - pension related amounts	(468,164)	
Net OPEB liabilities	(208,552)	
Deferred outflows of resources - OPEB related amounts	156,061	
Deferred inflows of resources - OPEB related amounts	(895,505)	
		(16,618,283)
Governmental activities net position		\$ 52,553,585

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

GOVERNMENTAL FUNDS
COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

YEAR ENDED JUNE 30, 2025

	MAJOR GOVERNMENTAL FUNDS							TOTAL GOVERNMENTAL FUNDS
	GENERAL FUND	DESIGNATED PURPOSE GRANTS FUND	FOOD SERVICES FUND	STUDENT ACTIVITIES FUND	CAPITAL PROJECTS FUND	BUILDING FUND	DEBT SERVICE FUND	
REVENUES								
Local sources	\$ 1,916,154	\$ -	\$ 31,486	\$ -	\$ 18,042	\$ -	\$ 336,023	\$ 2,301,705
State sources	9,042,840	-	8,394	-	-	13,560,519	-	22,611,753
Federal sources	359,816	927,349	441,415	-	-	-	-	1,728,580
Student activities	-	-	-	248,936	-	-	-	248,936
TOTAL REVENUES	11,318,810	927,349	481,295	248,936	18,042	13,560,519	336,023	26,890,974
EXPENDITURES								
Instruction	5,216,218	580,850	-	-	-	-	-	5,797,068
Support services	5,412,002	346,499	-	-	-	-	-	5,758,501
Capital outlay	-	-	-	-	232,149	15,543,309	-	15,775,458
Debt service	2,709	-	-	-	-	-	380,428	383,137
Food service operations	-	-	563,425	-	-	-	-	563,425
Student activities	-	-	-	205,380	-	-	-	205,380
TOTAL EXPENDITURES	10,630,929	927,349	563,425	205,380	232,149	15,543,309	380,428	28,482,969
REVENUES OVER (UNDER) EXPENDITURES	687,881	-	(82,130)	43,556	(214,107)	(1,982,790)	(44,405)	(1,591,995)
OTHER FINANCING SOURCES (USES)								
Transfer in (out)	(573,916)	-	60,000	-	187,500	326,416	-	-
TOTAL OTHER FINANCING SOURCES (USES)	(573,916)	-	60,000	-	187,500	326,416	-	-
NET CHANGE IN FUND BALANCE	113,965	-	(22,130)	43,556	(26,607)	(1,656,374)	(44,405)	(1,591,995)
FUND BALANCE JULY 1	3,993,153	-	128,472	247,830	181,033	1,656,374	350,495	6,557,357
FUND BALANCE JUNE 30	\$ 4,107,118	\$ -	\$ 106,342	\$ 291,386	\$ 154,426	\$ -	\$ 306,090	\$ 4,965,362

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO
THE STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2025

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES
ARE DIFFERENT BECAUSE:

Governmental funds changes in fund balances	\$ (1,591,995)
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Unearned property tax revenue. Revenues that do not provide current financial resources are deferred on the governmental fund statements but recognized on the government - wide financial statements.	116,200
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Governmental funds report capital outlays as expenditures. In the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation. This is the amount by which capital outlays differ from depreciation in the current period.

Capitalized expenditures	\$ 17,161,677	
Depreciation expense	(400,622)	
Amortization expense	(2,367)	
	16,758,688	16,758,688

Unearned property taxes of the prior year. Property taxes earned but deferred in the prior year and recognized in the current year are recognized in the prior year net position on the statement of activities.	(84,100)
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Inventories are expensed at acquisition in the governmental funds and reported as expenses when used in the government wide statements.	(1,747)
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Repayment of long-term liability principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of debt repayment.

General obligation bonds payable	\$ 247,303	
Leases payable	2,599	
	249,902	249,902

In the statement of activities, certain operating expenses are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used or due (essentially, the amounts actually paid). This amount represents the net effect of compensated absences, and pension related amounts on the statement of activities.

Compensated absences	\$ (11,623)	
Pension related amounts	447,852	
OPEB related amounts	(3,395)	
	432,834	432,834

Governmental activities change in net position	\$ 15,879,782
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NOTES TO BASIC FINANCIAL STATEMENTS

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Rocky Ford School District, R-2 (the "District") is governed by an elected five-member Board of Education. The District is the lowest level of government, which is considered to be financially accountable over all activities related to public school education in Rocky Ford, Colorado. The District receives funding from local, state, and federal government sources and must comply with the requirements of these funding source entities. The Board of Education members are elected by the public and have decision-making authority, the power to designate management, the ability to significantly influence operations, and primary accountability for fiscal matters.

Accounting Principles

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

FINANCIAL REPORTING ENTITY

The inclusion or exclusion of component units is based on a determination of the elected official's financial accountability to their constituents, and whether the financial reporting entity follows the same accountability. Further, the financial statements of the reporting entity should enable the reader to distinguish between the primary government (including its blended component units, which are, in substance, part of the primary government) and discretely presented component units. The criteria used for determining whether an entity should be included, either blended or discretely presented, includes but is not limited to, fiscal dependency with a financial benefit or burden relationship, imposition of will, legal standing and the primary recipient of services.

The District is not included in any other governmental "reporting entity" as defined in GASB No. 14 and amended by GASB No. 39 and GASB No. 61. As required by accounting principles generally accepted in the United States of America, these basic financial statements present the District (the primary government) and its component unit.

Component Unit

Currently the District has a component unit that is discretely presented in the government-wide financial statements, the Foundation for Rocky Ford Schools (the "Foundation"). The Foundation was created to accept and disburse funds, property and gifts of any kind exclusively for educational purposes for the benefit of the District. The entity is discretely presented due to the accounting principles utilized by the Foundation differing from governmental accounting principles generally accepted in the United States of America. For the year ended June 30, 2025, the District received \$95,186 capital and operating contributions from the Foundation.

The Foundation is exempt from federal income tax under Section 501(c)3 of the Internal Revenue Code. However, income from certain activities not directly related to the Organization's tax-exempt purpose is subject to taxation as unrelated business income, if applicable.

The Foundation adopted the recognition requirements for uncertain income tax positions as required by generally accepted accounting principles, with no cumulative effect adjustment required. Income tax benefits are recognized for income tax positions taken or expected to be taken in a tax return, only when it is determined that the income tax position will more-likely-than-not be sustained upon examination by taxing authorities. The Foundation has analyzed tax positions taken for filing with the Internal Revenue Service and all state jurisdictions where it operates. The Foundation believes that income tax filing positions will be sustained upon examination and does not anticipate any adjustments that would result in a material adverse effect on the Foundation's financial condition, results of operations or cash flows. Accordingly, the Foundation has not recorded any reserves, or related accruals for interest and penalties for uncertain income tax positions at June 30, 2025.

The Foundation is subject to routine audits by taxing jurisdictions; however, there are currently no audits for any tax periods in progress.

Jointly Governed Organizations

The District in conjunction with other local school districts has created a Board of Cooperative Educational Services. The Board is composed of one member from each of the participating school districts. The District has paid \$209,692 to BOCES during the fiscal year in exchange for services. Financial Statements may be obtained by writing to: Santa Fe Trail BOCES, 405 Santa Fe Avenue, P.O. Box 980, La Junta, CO 81050.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the District and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from the component unit.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Financial statements are provided for governmental funds. Major individual governmental funds are: General Fund, Designated Purpose Grants Fund, Food Service Fund, Student Activities Fund, Capital Reserve Capital Projects Fund, Building Fund, and Bond Redemption Fund.

MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, operating statements present increases and decreases in net current assets and unassigned fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on their balance sheets.

Revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. Revenues are considered to be available if collected within 60 days after year-end.

Property taxes are reported as receivables and deferred revenue when levied and as revenues when due for collection in the following year and determined to be available.

Grants and entitlement revenues are recognized when compliance with matching requirements is met. A receivable is established when the related expenditures exceed revenue receipts and a deferred revenue/unearned revenue exists when assets have been recognized, but the related revenue has not been recognized, since the assets are not collected within the current period.

Expenditures are recorded when the related fund liability is incurred with the exception of general obligation and capital lease debt service which is recognized when due and certain accrued sick and personal pay which are accounted for as expenditures when expected to be liquidated with expendable available financial resources.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses, as appropriate. The District's resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The major funds presented in the accompanying basic financial statements are as follows:

General Fund

General Fund - The general fund is the general operating fund of the District; used to account for all resources that are not legally or by sound financial management to be accounted for in another fund. Activities relating to the Preschool fund has been included in the General Fund.

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. The Special Revenue Funds consist of the following:

Designated Purpose Grants Fund – Is used to account for resources of various federal grant programs. Revenues include federal and state grants.

Food Services Fund – Accounts for all financial activities associated with the District's school breakfast and lunch programs. Revenues include federal and state grants and food sales.

Student Activities Fund – Is used to account for the various activities of the students and other restricted funds. These activities are supported in whole or in part by revenues from pupils, gate receipts and other fund-raising activities.

Capital Projects/ Capital Reserve Funds

Building Fund – Used to account for the revenues from a bond issuance, as well as District matching dollars and BEST grant funds for the purpose of the acquisition or construction of major capital facilities.

Capital Reserve Capital Projects Fund- Used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The use of the term capital outlay allows for the inclusion of expenditures for items that are capital in nature but may not qualify for financial reporting as capital assets under a government's capitalization policy. The capital projects fund excludes those types of capital-related outflows financed by other funds or for assets that will be held in trust for individuals, private organizations, or other governments.

Debt Service Fund

Bond Redemption Fund – Used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest and other fiscal charges.

Cash and Cash Equivalents

The District's cash and cash equivalents represent amounts on deposit with financial institutions or held by the District. The District's cash and cash equivalents are considered to be cash on hand and demand deposits with original maturities of three months or less from the date of acquisition.

Investments

The District is allowed to invest in the following types of investments: short-term certificates of deposit, repurchase agreements, money market deposit accounts, mutual funds, government pools, and U.S. Treasury Obligations. The District's investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price.

Receivables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. In the fund financial statements, these receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Receivables (Continued)

Intergovernmental receivables include amounts due from grantors for specific program grants. Program grants are recorded as receivables and revenues at the time reimbursable project costs are incurred. Property taxes levied in 2025, but not collected within 60 days, are identified as property taxes receivable.

Inventories

Materials and supplies inventories are stated at cost using the first-in first-out method of determining cost.

Capital Assets

Capital assets, except for lease assets, include property, vehicles and equipment and are utilized for general District operations and capitalized at actual or estimated cost. Donations of such assets are recorded at estimated fair value at the time of donation. Capital assets are reported in the governmental activities column in the government-wide financial statements.

Maintenance, repairs, and minor renovations are recorded as expenditures when incurred. Major additions and improvements are capitalized. When assets used in the operation of the governmental fund types are sold, the proceeds of the sale are recorded as revenues in the appropriate fund. The District does not capitalize interest on the construction of capital assets.

The monetary threshold for capitalization of assets is \$5,000. The District's capital assets are depreciated using the straight-line method over the estimated useful lives of the fixed assets. Estimated useful lives are:

	<u>Years</u>
Motor vehicles	4-10
Equipment	4-30
Buildings and improvements	10-80

Leased Assets – Right-to-Use Asset

Leased assets are recorded at the amount of the initial measurement of the lease liabilities and modified by any lease payments made to the lessor at or before the commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease term along with any initial direct costs that are ancillary charges necessary to place the lease assets into service.

Lease assets are amortized using the straight-line method over the shorter of the lease term or the useful life of the underlying asset, unless the lease contains a purchase option that the District has determined is reasonably certain of being exercised. In this case, the lease asset is amortized over the useful life of the underlying asset.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable government activities statement of net position. The District's capital leases are serviced from property taxes and other revenues of the General Fund, Capital Reserve Capital Projects Fund, and Bond Redemption Fund.

Accrued Vacation and Sick Pay

District policy allows full time, 12-month employees to accumulate unused vacation pay up to 50% of an employee's annual allotment. At the end of the fiscal year an accrual exists for the outstanding hours accumulated and not paid out. Accrued vacation is payable upon resignation or termination.

Discretionary leave is established by policy to be earned at a rate of 96 hours to 120 hours depending on the employee contract. The leave granted the employee for the school year may be used for sick, personal, or bereavement purposes. Any hours not used will be accumulated for the employee as sick leave. Sick leave will be allowed to accumulate to a total of 560 hours. Any hours exceeding 560 hours will be bought back at the employee at a rate of 50% of the current daily substitute rate.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Accrued Vacation and Sick Pay (Continued)

In accordance with the governmental accounting standards, the District has recorded the accrued liability for vacation and sick pay in the accompanying district wide financial statements. The amounts are accrued as expenses when incurred in the funds of the District.

Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, the noncurrent portion of compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current expendable, available financial resources. Bonds payable and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due. Bond premiums and amounts deferred upon refunding are amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Net pension liabilities and Net OPEB liability, associated with the School Division Trust Fund (SCHDTF) and Health Care Trust Fund (HCTF) administered by PERA, represent the District's proportionate share of total pension/OPEB liabilities less the fiduciary net position. Amounts have been determined using the economic resources measurement focus and the accrual basis of accounting.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Pension related deferred outflows and inflows are reported as such and will be recognized in the collective pension expense in subsequent years. The employer portions of contributions made to the SCHDTF and HCTF are reported as benefit expenditures in the current period.

Unearned Revenue

Unearned revenues represent assets received (measurable) but not yet earned. In the statement of net position, unearned revenues represent grant funds received, but not yet earned as the related service has not yet been provided.

Deferred Revenue

Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental funds represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period, or in the case of property taxes, levied for a future period. Deferred revenue consists of the succeeding year's property taxes.

Deferred Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has two items that qualify for reporting in this category which is for pension and OPEB related amounts.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Deferred Outflows of Resources (Continued)

Pension Related - Amounts reported as deferred outflows of resources include the following:

Difference Between Expected and Actual Experience	\$ 665,619
Changes of Assumptions or Other Inputs	88,122
Net Difference Between Projected and Actual Investment	
Earnings on Pension Plan Investments	618,887
Contributions Made Subsequent to the Measurement Date	<u>554,673</u>
Total Pension Related Deferred Outflows	<u>\$ 1,927,301</u>

More information on pension related items is included in Note 7.

OPEB Related - Amounts reported as deferred outflows of resources include the following:

Difference Between Expected and Actual Experience	\$ -
Changes of Assumptions or Other Inputs	2,391
Net Difference Between Projected and Actual Investment	
Earnings on Pension Plan Investments	125,909
Contributions Made Subsequent to the Measurement Date	<u>27,761</u>
Total OPEB Related Deferred Outflows	<u>\$ 156,061</u>

More information on OPEB related items is included in Note 9.

Deferred Inflows of Resources

In addition to liabilities, the statement of financial position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items reported in this category.

Property Taxes - The item, property taxes levied for subsequent years, arises only under a modified accrual basis of accounting. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Property tax revenue is considered a deferred inflow of resources in the year the taxes are levied and measurable, and are recognized as an inflow of resources in the period they are collected.

Pension Related - Amounts reported as deferred inflows of resources include the following:

Difference Between Expected and Actual Experience	\$ -
Changes of Assumptions or Other Inputs	-
Net Difference Between Projected and Actual Investment	
Earnings on Pension Plan Investments	<u>(468,164)</u>
Total Pension Related Deferred Inflows	<u>\$ (468,164)</u>

More information on pension related items is included in Note 7.

OPEB Related - Amounts reported as deferred inflows of resources include the following:

Difference Between Expected and Actual Experience	\$ (46,002)
Changes of Assumptions or Other Inputs	(66,663)
Net Difference Between Projected and Actual Investment	
Earnings on Pension Plan Investments	<u>(782,840)</u>
Total OPEB Related Deferred Inflows	<u>\$ (895,505)</u>

More information on OPEB related items is included in Note 9.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Balance

In the government-wide and fund financial statements, net position and fund balances are restricted when constraints placed on the use of resources are externally imposed. GASB Statement Number 54, "*Fund Balance Reporting and Governmental Fund Type Definitions*", is intended to improve the usefulness of information provided to financial report users about fund balance by providing clearer, more structured fund balance classifications and by clarifying the definitions of existing governmental fund types. As a result, fund balances are reported in classifications based on the extent to which the District is bound to honor constraints for the specific purposes on which amounts in the fund can be spent.

The following classifications describe the relative strength of the spending constraints placed on the purposes for which the resources can be used:

Nonspendable fund balance - amounts that are not in spendable form (such as inventory) or required to be maintained intact;

Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;

Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint;

Assigned fund balance - amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;

Unassigned fund balance - amounts that are available for any purpose; positive amounts are reported only in the General Fund.

The Board of Education establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. Assigned fund balance is established through the adoption or amendment of the budget as intended for specific purposes.

When both restricted and unrestricted resources are available in governmental funds, the District applies expenditures against restricted fund balance first, and followed by committed fund balance, assigned fund balance and unassigned fund balance.

Colorado Preschool Program - Beginning in fiscal year 2002, the State of Colorado mandated separate fund accounting for the Colorado Preschool Program. The program serves children in need of language development or social development, or who are receiving aid as neglected or dependent children. The allocation and expenditures are tracked within the General Fund.

Universal Preschool Program - This reserve of fund balance is the amount of unused fund balance from the Universal Preschool Program activity which is accounted for in the General Fund. The Program's main objective is to provide high quality early education support to children in the year(s) before they are eligible for kindergarten and qualifying 3-year-olds.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Budgetary Information

Expenditures may not legally exceed appropriations at the fund level. For the year ended June 30, 2025, the Designated Purpose Grants Fund's expenditures exceeded appropriations.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 2 DEPOSITS AND INVESTMENTS

Deposits

The District's investment policies are approved by the Board of Education and governed by Colorado statute. The Colorado Public Deposit Protection Act, (PDPA) requires that all units of local government deposit cash in eligible public depositories; state regulators determined eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of year-end the District's bank balance was either insured or collateralized with securities held by the pledging financial institution through PDPA.

At June 30, 2025, the District's bank balance and corresponding carrying balance were as follows:

	Carrying Balance	Bank Balance
Insured (FDIC)	\$ 262,410	\$ 262,410
Uninsured, Collateralized under the Public Deposit Protection Act	3,310,710	3,483,582
Cash with County Treasurer	221,574	-
Cash in Money Market Fund – RBC Cash Plus	8,378	8,378
Cash on Hand	610	-
	\$ 3,803,682	\$ 3,754,370

The carrying amount is reflected in the accompanying financial statements as follows:

Governmental Activities – Cash & Cash Equivalents	\$ 3,525,749
Governmental Activities – Cash with Fiscal Agent	221,574
Governmental Activities – Restricted Cash	56,359
	\$ 3,803,682

District Investments

Fair Value Measurement and Application – GASB 72 addresses accounting and financial reporting issues related to fair value measurements. Fair value is the price that would be received by the District to sell an asset or paid by the District to transfer a liability in an orderly transaction. The District categorizes its fair value measurement within the fair value hierarchy of three levels, as established by generally accepted accounting principles. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are quoted market prices for similar assets for liabilities in markets that are not active, or other than quoted prices that are not observable. Level 3 inputs are unobservable, such as property valuation or an appraisal.

COLOTRUST – Investments in this external investment pool are reported at \$1 net asset value per share and are not subject to fair value measurement. The investment is reported at cost. ColoTrust issues a publicly available annual financial report that includes the assets of the District. That report may be obtained at the ColoTrust website www.colotruster.com.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 2 DEPOSITS AND INVESTMENTS (Continued)

As of June 30, 2025, the District had the following investments:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>	<u>Standard & Poors Rating</u>	<u>Fair Value Measurement</u>
<i>Certificate of Deposits</i>				
Various Banks	Various	\$ 630,496	N/A	Level 1
<i>Government Agency Securities</i>				
Federal Home Loan Banks VM	2030	493,545	AA+	Level 2
Federal Farm Credit Bank	2033	346,789	AA+	Level 2
<i>COLOTRUST</i>				
External Investment Pool	Under 60 Day Avg.	<u>423,909</u>	AAA	N/A
		<u>\$ 1,894,739</u>		

Credit Risk - State law limits investments for school districts to U.S. treasury issues, other federally backed notes and credits, and other agency offerings (not based on derivatives) without limitation. Other investment instruments including bank obligations, general obligation bonds, and commercial paper are limited to at least one of the highest rating categories of at least one nationally recognized rating agency. State law further limits investments in money market funds that are organized according to the Federal Investment Company Act of 1940, as specified in rule 2a-7, as amended, as long as such rule does not increase remaining maturities beyond a maximum of three years. Investments in these funds require that the institution have assets in excess of \$1 billion or the highest credit rating from one or more of a nationally recognized rating agency.

Interest Rate Risk - The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value loss resulting from increasing interest rates. The Colorado revised statute 24-75-601 limits investment maturities to five years or less without governing board approval.

Concentration of Credit Risk – The District does not have a formal policy restricting the amount that can be invested in any issuer.

Foundation Investments

As of June 30, 2025, the District reported the following investments related to the Foundation for Rocky Ford Schools:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>	<u>Standard & Poors Rating</u>	<u>Fair Value Measurement</u>
<i>Certificate of Deposits</i>				
Various Banks	Various	<u>\$ 1,451,717</u>	N/A	Level 1

The Foundation investment policies correspond to the District.

NOTE - 3 PROPERTY TAXES

Property taxes are levied on December 15 and attach as a lien on property the following January 1. They are payable in full by April 30 or in two equal installments due February 28 and June 15. The County bills and collects property taxes for all taxing districts in the County. The property tax receipts collected by the County are remitted to the District in the subsequent month. Property taxes that are uncollected at the end of the fiscal year are expected to be utilized as a financing source in the following fiscal year and are reported as receivable and deferred revenue.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 4 CAPITAL ASSETS

A summary of changes in capital assets is as follows:

	<u>Balances June 30, 2024</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balances June 30, 2025</u>
<u>Governmental Activities:</u>				
Non-depreciable assets:				
Land	\$ 34,575	\$ -	\$ -	\$ 34,575
Construction in Process	<u>41,053,139</u>	<u>16,967,375</u>	<u>-</u>	<u>58,020,514</u>
Total non-depreciable assets	<u>41,087,714</u>	<u>16,967,375</u>	<u>-</u>	<u>58,055,089</u>
Depreciable assets:				
Land improvements	1,649,032	-	-	1,649,032
Buildings	9,764,089	-	-	9,764,089
Equipment	<u>2,076,109</u>	<u>194,302</u>	<u>(44,190)</u>	<u>2,226,221</u>
Total depreciable assets	<u>13,489,230</u>	<u>194,302</u>	<u>(44,190)</u>	<u>13,639,342</u>
Less accumulated Depreciation for:				
Land improvements	(457,412)	(35,314)	-	(492,726)
Buildings	(5,339,850)	(232,494)	-	(5,572,344)
Equipment	<u>(1,456,299)</u>	<u>(132,814)</u>	<u>44,190</u>	<u>(1,544,923)</u>
Total accumulated depreciation	<u>(7,253,561)</u>	<u>(400,622)</u>	<u>44,190</u>	<u>(7,609,993)</u>
Leased capital assets - amortized:				
Equipment	<u>140,198</u>	<u>-</u>	<u>-</u>	<u>140,198</u>
Less accumulated amortization:				
Equipment	<u>(137,307)</u>	<u>(2,367)</u>	<u>-</u>	<u>(139,674)</u>
Total capital assets net	<u>\$ 47,326,274</u>	<u>\$ 16,758,688</u>	<u>\$ -</u>	<u>\$ 64,084,962</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
Instruction	\$ 300,789
Food service operations	1,435
Support services	<u>98,398</u>
Total depreciation expense – governmental activities	<u>\$ 400,622</u>

NOTE - 5 ACCRUED SALARIES AND EMPLOYEE BENEFITS

Salaries and retirement benefits of certain contractually employed personnel are paid over a twelve-month period from September to August, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, at June 30, 2025, was \$833,159. Accordingly, the accrued salaries and benefits is reflected as a liability in the accompanying financial statements of the General Fund for \$758,202 and in the Designated Purpose Grants Fund for \$74,957.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 6 CHANGES IN LONG-TERM OBLIGATIONS

The following is a summary of long-term obligation transactions of the District for the year ended June 30, 2025:

	Balance June 30, 2024	Additions	Deletions	Balance June 30, 2025	Due Within One Year
<u>Governmental Activities:</u>					
Compensated Absences	\$ 90,483	\$ 11,623	\$ -	\$ 102,106	\$ -
General Obligation Bond Payable	5,519,903	-	(247,303)	5,272,600	253,404
Leases Payable (right-to-use-assets)	3,187	-	(2,599)	588	588
Net Pension Liability	13,278,717	1,328,519	(2,853,106)	11,754,130	-
Net OPEB Liability	320,628	131,559	(243,635)	208,552	-
Total	<u>\$ 19,212,918</u>	<u>\$ 1,471,701</u>	<u>\$ (3,346,643)</u>	<u>\$ 17,337,976</u>	<u>\$ 253,992</u>

General obligation bond is liquidated in the debt service fund. Leases are liquidated in the general fund. Approximately 95% of compensated absences, net pension liabilities, and net OPEB liabilities are normally liquidated in the general fund, with remaining amounts liquidated in other governmental funds.

General Obligation Bond Payable

In November 2021, the voters of the District approved a bond issue in the amount of \$6,000,000 to supplement a BEST grant awarded by the State of Colorado to build and improve buildings on the existing District land. The general obligation bond payable is dated December 9, 2021, due in annual installments beginning fiscal year 2023 ranging from \$378,862 to \$383,823, has a fixed interest rate of 2.467%, and is payable semi-annually on June 30th and December 30th.

As of June 30, 2025, the bond matures as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 253,404	\$ 126,949	\$ 380,353
2027	259,655	120,621	380,276
2028	266,061	114,136	380,197
2029	272,625	107,491	380,116
2030	279,350	100,683	380,033
2031-2035	1,503,589	395,258	1,898,847
2036-2040	1,698,346	198,008	1,896,354
2041-2042	739,570	18,354	757,924
Total	<u>\$ 5,272,600</u>	<u>1,181,500</u>	<u>6,454,100</u>

Leases Payable (right-to-use-assets)

The District, as a lessee, has entered into lease agreements involving equipment with lease terms of 5 years. The total costs of these right-to-use lease assets are recorded at \$140,198, less accumulated amortization of \$139,674. The District has determined that as of June 30, 2025, there is no loss associated with an impairment of the right-to-use lease asset.

The future lease payments under lease agreements as of June 30, 2025 are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 588	\$ 18	\$ 606
Total	<u>\$ 588</u>	<u>\$ 18</u>	<u>\$ 606</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 7 DEFINED BENEFIT PENSION PLAN

Summary of Significant Accounting Policies

Pensions. Rocky Ford School District R-2 participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan description. Eligible employees of the Rocky Ford School District R-2 are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Benefits provided as of December 31, 2024. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times the service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and cannot exceed the maximum benefit allowed by federal Internal Revenue Code. Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 7 DEFINED BENEFIT PENSION PLAN (Continued)

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2025: Eligible employees of, Rocky Ford School District R-2 and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 11.00% of their PERA-includable salary during the period of July 1, 2024 through June 30, 2025. Employer contribution requirements are summarized in the following table:

	July 1, 2024 Through June 30, 2025
Employer contribution rate	11.40%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02%)
Amount apportioned to the SCHDTF	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
Total employer contribution rate to the SCHDTF	20.38%

*Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the Rocky Ford School District R-2 is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from Rocky Ford School District R-2 were \$1,088,309 for the year ended June 30, 2025.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225 million direct distribution each year to PERA starting on July 1, 2018. For 2024, a portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2024, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TPL to December 31, 2024. The Rocky Ford School District R-2 proportion of the net pension liability was based on Rocky Ford School District R-2 contributions to the SCHDTF for the calendar year 2024 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2025, the Rocky Ford School District R-2 reported a liability of \$11,754,130 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the Rocky Ford School District R-2 as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with Rocky Ford School District R-2 were as follows:

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 7 DEFINED BENEFIT PENSION PLAN (Continued)

Rocky Ford School District R-2 proportionate share of the net pension liability	\$11,754,130
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the Rocky Ford School District R-2	96,355
Total	\$11,850,485

At December 31, 2024, the Rocky Ford School District R-2 proportion was 0.0681%, which was a decrease of 0.0070% from its proportion measured as of December 31, 2023.

For the year ended June 30, 2025, the Rocky Ford School District R-2 recognized pension revenue of \$448,528 for support from the State as a nonemployer contributing entity. At June 30, 2025, the Rocky Ford School District R-2 reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 665,619	\$ -
Changes of assumptions or other inputs	88,122	-
Net difference between projected and actual earnings on pension plan investments	618,887	(468,164)
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	-
Contributions subsequent to the measurement date	554,673	N/A
Total	\$ 1,927,301	\$ (468,164)

\$554,673 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30, 2025:	
2026	\$(461,427)
2027	(299,628)
2028	(123,750)
2029	(19,659)
2030	-
Thereafter	-

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 7 DEFINED BENEFIT PENSION PLAN (Continued)

Actuarial assumptions. The December 31, 2023, actuarial valuation used the following actuarial cost method and key actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation:	3.40%-11.00%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.00%
PERA benefit structure hired after 12/31/06 ¹	Financed by the AIR

¹ Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

All mortality assumptions are developed on a benefit-weighted basis and apply generational mortality. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019.

	Mortality Table	Adjustments, as Applicable
Pre-Retirement	PubT-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	PubT-2010 Healthy Retiree	<u>Males:</u> 112% of the rates prior to age 80/ 94% of the rates age 80 and older <u>Females:</u> 83% of the rates prior to age 80/ 106% of the rates age 80 and older
Post-Retirement (Beneficiary), Non-Disabled	Pub-2010 Contingent Survivor	<u>Males:</u> 97% of the rates for all ages Females: 105% of the rates for all ages
Disabled	PubNS-2010 Disabled Retiree	99% of the rates for all ages

The actuarial assumptions used in the December 31, 2023, valuation were based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total pension liability from December 31, 2023, to December 31, 2024.

Salary increases, including wage inflation: 4.00%-13.40%

Salary scale assumptions were altered to better reflect actual experience.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 7 DEFINED BENEFIT PENSION PLAN (Continued)

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. All mortality assumptions are developed on a benefit-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using the 2024 adjusted MP-2021 projection scale.

	Mortality Table	Adjustments, as Applicable
Pre-Retirement	PubT-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	PubT-2010 Healthy Retiree	<u>Males</u> : 106% of the rates for all ages <u>Females</u> : 86% of the rates prior to age 85/ 115% of the rates age 85 and older
Post-Retirement (Beneficiary), Non-Disabled	Pub-2010 Contingent Survivor	<u>Males</u> : 92% of the rates for all ages <u>Females</u> : 100% of the rates for all ages
Disabled	PubNS-2010 Disabled Retiree	95% of the rates for all ages

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	51.00%	5.00%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 7 DEFINED BENEFIT PENSION PLAN (Continued)

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the Rocky Ford School District R-2 proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.25%) or 1-percentage point higher (8.25%) than the current rate:

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 7 DEFINED BENEFIT PENSION PLAN (Continued)

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension	\$15,935,876	\$11,754,130	\$8,251,335

Pension plan fiduciary net position. Detailed information about the SCHDTF's FNP is available in PERA's ACFR which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

NOTE – 8 DEFINED CONTRIBUTION PENSION PLANS

Voluntary Investment Program (PERAPlus 401(k) Plan)

Plan Description - Employees of the Rocky Ford School District R-2 that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program (PERAPlus 401(k) Plan), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 401(k) Plan. That report can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Funding Policy - The PERAPlus 401(k) Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. In addition, the Rocky Ford School District R-2 has agreed to match employee contributions up to 0% of covered salary as determined by the Internal Revenue Service. Employees are immediately vested in their own contributions, employer contributions and investment earnings. For the year ended June 30, 2025, program members contributed \$10,736 and Rocky Ford School District R-2 recognized pension expense and a liability of \$0 and \$0 respectively, for the PERAPlus 401(k) Plan.

Deferred Compensation Plan (PERAPlus 457 Plan)

Plan Description - Employees of the Rocky Ford School District R-2 may voluntarily contribute to the Deferred Compensation Plan (PERAPlus 457 Plan), an Internal Revenue Code Section 457 deferred compensation plan administered by PERA. Title 24, Article 51, Part 16 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 457 Plan. That report can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Funding Policy - The PERAPlus 457 Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1603 of the C.R.S., as amended. In addition, the Rocky Ford School District R-2 has agreed to match employee contributions up to 0% of covered salary as determined by the Internal Revenue Service. Members are immediately vested in their own contributions, employer contributions and investment earnings. For the year ended June 30, 2025, program members contributed \$0 and Rocky Ford School District R-2 recognized pension expense and a liability of \$0 and \$0, respectively, for the PERAPlus 457 Plan.

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

Summary of Significant Accounting Policies

OPEB. Rocky Ford School District R-2 participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

General Information about the OPEB Plan

Plan description. Eligible employees of the Rocky Ford School District R-2 are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

ROCKY FORD SCHOOL DISTRICT R-2
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NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Rocky Ford School District R-2 is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Rocky Ford School District R-2 were \$54,469 for the year ended June 30, 2025.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025, the Rocky Ford School District R-2 reported a liability of \$208,552 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2024, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023. Standard update procedures were used to roll-forward the TOL to December 31, 2024. The Rocky Ford School District R-2 proportion of the net OPEB liability was based on Rocky Ford School District R-2 contributions to the HCTF for the calendar year 2024 relative to the total contributions of participating employers to the HCTF.

At December 31, 2024, the Rocky Ford School District R-2 proportion was 0.0436%, which was a decrease of 0.0013% from its proportion measured as of December 31, 2023.

For the year ended June 30, 2025, the Rocky Ford School District R-2 recognized OPEB expense of \$3,395. At June 30, 2025, the Rocky Ford School District R-2 reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$ (46,002)
Changes of assumptions or other inputs	2,391	(66,663)
Net difference between projected and actual earnings on OPEB plan investments	125,909	(782,840)
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	-
Contributions subsequent to the measurement date	27,761	N/A
Total	\$156,061	\$ (895,505)

\$27,761 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

ROCKY FORD SCHOOL DISTRICT R-2
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NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

Year ended June 30, 2025:	
2026	\$(109,606)
2027	(109,614)
2028	(110,510)
2029	(110,707)
2030	(110,708)
Thereafter	(216,060)

Actuarial assumptions. The December 31, 2023, actuarial valuation used the following actuarial cost method and key actuarial assumptions and other inputs:

	<u>State Division</u>	<u>School Division</u>	<u>Local Government Division</u>	<u>Judicial Division</u>
Actuarial cost method			Entry age	
Price inflation			2.30%	
Real wage growth			0.70%	
Wage inflation			3.00%	
Salary increases, including wage inflation				
Members other than Safety Officers	3.30%-10.90%	3.40%-11.00%	3.20%-11.30%	2.80%-5.30%
Safety Officers	3.20%-12.40%	N/A	3.20%-12.40%	N/A
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation			7.25%	
Discount rate			7.25%	
Health care cost trend rates				
PERA benefit structure:				
Service-based premium subsidy			0.00%	
PERACare Medicare plans		16.00% in 2024, then 6.75% in 2025, gradually decreasing to 4.50% in 2034		
MAPD PPO #2		105.00% in 2024, then 8.55% in 2025, gradually decreasing to 4.50% in 2034		
Medicare Part A premiums		3.50% in 2024, gradually increasing to 4.50% in 2033		
DPS benefit structure:				
Service-based premium subsidy			0.00%	
PERACare Medicare plans			N/A	
Medicare Part A premiums			N/A	

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Each year the per capita health care costs are developed by plan option. As of the December 31, 2023, actuarial valuation, costs are based on 2024 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors were then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Age-Related Morbidity Assumptions

Participant Age	Annual Increase (Male)	Annual Increase (Female)
65-68	2.2%	2.3%
69	2.8%	2.2%
70	2.7%	1.6%
71	3.1%	0.5%
72	2.3%	0.7%
73	1.2%	0.8%
74	0.9%	1.5%
75-85	0.9%	1.3%
86 and older	0.0%	0.0%

Sample Age	MAPD PPO #1 with Medicare Part A		MAPD PPO #2 with Medicare Part A		MAPD HMO (Kaiser) with Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$1,710	\$1,420	\$585	\$486	\$1,897	\$1,575
70	\$1,921	\$1,589	\$657	\$544	\$2,130	\$1,763
75	\$2,122	\$1,670	\$726	\$571	\$2,353	\$1,853

Sample Age	MAPD PPO #1 without Medicare Part A		MAPD PPO #2 without Medicare Part A		MAPD HMO (Kaiser) without Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$6,536	\$5,429	\$4,241	\$3,523	\$7,063	\$5,866
70	\$7,341	\$6,073	\$4,764	\$3,941	\$7,933	\$6,563
75	\$8,110	\$6,385	\$5,262	\$4,143	\$8,763	\$6,900

The 2024 Medicare Part A premium is \$505 per month.

ROCKY FORD SCHOOL DISTRICT R-2
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NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

All costs are subject to the health care cost trend rates, discussed as follows.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. PERACare Medicare plan rates are applied where members have no premium-free Part A and where those premiums are already exceeding the maximum subsidy. MAPD PPO #2 has a separate trend because the first year rates are still below the maximum subsidy and to reflect the estimated impact of the Inflation Reduction Act for that plan option.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the following table:

Year	PERACare Medicare Plans ¹	MAPD PPO #21	Medicare Part A Premiums
2024	16.00%	105.00%	3.50%
2025	6.75%	8.55%	3.75%
2026	6.50%	8.10%	3.75%
2027	6.25%	7.65%	4.00%
2028	6.00%	7.20%	4.00%
2029	5.75%	6.75%	4.25%
2030	5.50%	6.30%	4.25%
2031	5.25%	5.85%	4.25%
2032	5.00%	5.40%	4.25%
2033	4.75%	4.95%	4.50%
2034+	4.50%	4.50%	4.50%

¹ Increase in 2024 trend rates due to the effect of the Inflation Reduction Act.

Mortality assumptions used in the December 31, 2023, valuation for the Division Trust Funds as shown in the following table, reflect generational mortality and were applied, as applicable, in the December 31, 2023, valuation for the HCTF, but developed using a headcount-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

<u>Pre-Retirement</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Safety Officers	PubS-2010 Employee	N/A
School Division	PubT-2010 Employee	N/A
Judicial Division	PubG-2010(A) Above-Median Employee	N/A
<u>Post-Retirement (Retiree), Non-Disabled</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	<u>Males:</u> 94% of the rates prior to age 80/ 90% of the rates age 80 and older <u>Females:</u> 87% of the rates prior to age 80/ 107% of the rates age 80 and older
Safety Officers	PubS-2010 Healthy Retiree	N/A
School Division	PubT-2010 Healthy Retiree	<u>Males:</u> 112% of the rates prior to age 80/ 94% of the rates age 80 and older <u>Females:</u> 83% of the rates prior to age 80/ 106% of the rates age 80 and older
Judicial Division	PubG-2010(A) Above-Median Healthy Retiree	N/A
<u>Post-Retirement (Beneficiary), Non-Disabled</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
All Beneficiaries	Pub-2010 Contingent Survivor	<u>Males:</u> 97% of the rates for all ages <u>Females:</u> 105% of the rates for all ages
<u>Disabled</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages
Safety Officers	PubS-2010 Disabled Retiree	N/A

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2023, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits were updated to reflect costs for the 2024 plan year.
- The health care cost trend rates applicable to health care premiums were revised to reflect the current expectation of future increases in those premiums. A separate trend rate assumption set was added for MAPD PPO #2 as the first-year rate is still below the maximum subsidy and also the assumption set reflects the estimated impact of the Inflation Reduction Act for that plan option.
- The Medicare health care plan election rate assumptions were updated effective as of the December 31, 2023, valuation date based on an experience analysis of recent data.

The actuarial assumptions used in the December 31, 2023, valuations were based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total OPEB liability from December 31, 2023, to December 31, 2024.

	<u>State Division</u>	<u>School Division</u>	<u>Local Government Division</u>	<u>Judicial Division</u>
Salary increases, including wage inflation:				
Members other than Safety Officers	2.70%-13.30%	4.00%-13.40%	3.40%-13.00%	2.30%-4.70%
Safety Officers	3.20%-16.30%	N/A	3.20%-16.30%	N/A

The following health care costs assumptions were used in the roll forward calculation for the HCTF:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

Plan	With Medicare Part A	Without Medicare Part A
MAPD PPO #1	\$1,824	\$6,972
MAPD PPO #2	624	4,524
MAPD HMO (Kaiser)	2,040	7,596

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. Note that in all categories, the mortality tables are generationally projected using the 2024 adjusted MP-2021 project scale. These assumptions updated for the Division Trust Funds, were also applied in the roll forward calculations for the HCTF using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

<u>Pre-Retirement</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Safety Officers	PubS-2010 Employee	N/A
School Division	PubT-2010 Employee	N/A
Judicial Division	PubG-2010(A) Above-Median Employee	N/A

<u>Post-Retirement (Retiree), Non-Disabled</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	<u>Males:</u> 90% of the rates for all ages <u>Females:</u> 85% of the rates prior to age 85/ 105% of the rates age 85 and older
Safety Officers	PubS-2010 Healthy Retiree	N/A
School Division	PubT-2010 Healthy Retiree	<u>Males:</u> 106% of the rates for all ages <u>Females:</u> 86% of the rates prior to age 85/ 115% of the rates age 85 and older
Judicial Division	PubG-2010(A) Above-Median Healthy Retiree	N/A

<u>Post-Retirement (Beneficiary), Non-Disabled</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
All Beneficiaries	Pub-2010 Contingent Survivor	<u>Males:</u> 92% of the rates for all ages <u>Females:</u> 100% of the rates for all ages

<u>Disabled</u>	<u>Mortality Table</u>	<u>Adjustments, as Applicable</u>
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages
Safety Officers	PubS-2010 Disabled Retiree	N/A

The actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed annually and updated, as appropriate, by the PERA Board's actuary.

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

ROCKY FORD SCHOOL DISTRICT R-2
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NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the November 15, 2019, meeting, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	51.00%	5.00%
Fixed Income	23.00%	2.60%
Private Equity	10.00%	7.60%
Real Estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Sensitivity of the Rocky Ford School District R-2 proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following table presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate ¹	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial MAPD PPO#2 trend rate ¹	7.55%	8.55%	9.55%
Ultimate MAPD PPO#2 trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate ¹	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$202,933	\$208,552	\$214,911

¹For the January 1, 2025, plan year.

Discount rate. The discount rate used to measure the TOL was 7.25%. The basis for the projection of liabilities and the FNP used to determine the discount rate was an actuarial valuation performed as of December 31, 2023, and the financial status of the HCTF as of the current measurement date (December 31, 2024). In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2024, measurement date.

ROCKY FORD SCHOOL DISTRICT R-2
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NOTES TO FINANCIAL STATEMENTS

NOTE - 9 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (Continued)

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- As of the December 31, 2024, measurement date, the FNP and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Based on the above assumptions and methods, the FNP for the HCTF was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination did not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the Rocky Ford School District R-2 proportionate share of the net OPEB liability to changes in the discount rate. The following table presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$255,583	\$208,552	\$168,005

OPEB plan fiduciary net position. Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

NOTE -10 NET POSITION

Restricted net position represents net position whose users are subject to constraints that are either 1.) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or 2.) imposed by law through constitutional provisions or enabling legislation. Restricted net position at June 30, 2025 is as follows:

	Governmental Activities	Component Unit Foundation	Total
3% Statutory Reserve - TABOR	\$ 315,700	\$ -	\$ 315,700
Preschool - CPP	134,929	-	134,929
Preschool – UPK	-	-	-
Scholarships	56,359	-	56,359
Food Services	106,342	-	106,342
Bond Redemption	306,090	-	306,090
Foundation for Rocky Ford Schools	-	1,472,392	1,472,392
	<u>\$ 919,420</u>	<u>\$ 1,472,392</u>	<u>\$ 2,391,812</u>

ROCKY FORD SCHOOL DISTRICT R-2
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NOTES TO FINANCIAL STATEMENTS

NOTE -10 NET POSITION (Continued)

Restricted for TABOR Reserve – This represents approximately 3% of the District's 2025 fiscal year spending as that term is defined in the Colorado constitution. Under these provisions of the constitution, this portion of the District's net position can be used for declared emergencies only and the District must maintain 3% or more of its spending in this restricted account. The District does not believe this restriction meets the definition of a stabilization arrangement under generally accepted accounting principles.

Restricted for Preschool - CPP – This represents money received from the State of Colorado that is mandated for the Colorado Preschool Program. The program serves children in need of language development or social development, or who are receiving aid as neglected or dependent children.

Restricted for Preschool - UPK – This represents money received from the State of Colorado that is mandated for the Universal Preschool Program. The program provides high quality early education support to children before they are eligible for kindergarten and qualifying 3-year-olds.

Restricted for Scholarships – This represents money received from donations to be paid out for scholarships from qualified students.

Restricted for Food Service – This represents money received from the State of Colorado that is for future expenditures related to the operation and maintenance of food services.

Restricted for Capital Projects – This represents unspent cash proceeds received from the bond issuance and the District match that are for the Rocky Ford K-12 Addition and Renovation project.

Restricted for Bond Redemption – This represents unspent cash received from a specific tax levy restricted for the purpose of repayment of debt principal, interest and other fiscal charges related to the Rocky Ford K-12 Addition and Renovation project.

Restricted for Foundation for Rocky Ford Schools – This represents money received from investments and donations that is disbursed to the District exclusively for educational purposes.

NOTE -11 FUND BALANCES

At June 30, 2025, fund balances for governmental funds consist of the following:

	Restricted Fund Balance			
	Emergencies	Preschool	Future Expenditures	
	TABOR		Food Services	Scholarships
General Fund	\$ 315,700	\$ 134,929	\$ -	\$ -
Food Service Fund	-	-	106,342	-
Bond Redemption Fund	-	-	-	-
Building Fund	-	-	-	-
Student Activities Fund	-	-	-	56,359
Total	\$ 315,700	\$ 134,929	\$ 106,342	\$ 56,359

	Restricted Fund Balance (Continued)		
	Capital	Debt	Total
	Projects	Service	Restricted
General Fund	\$ -	\$ -	\$ 450,629
Food Service Fund	-	-	106,342
Bond Redemption Fund	-	306,090	306,090
Student Activities Fund	-	-	56,359
Total	\$ -	\$ 306,090	\$ 919,420

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE -11 FUND BALANCES (Continued)

	Committed/Assigned Fund Balance		
	Committed Capital Projects	Assigned Student Activities	Total
	Student Activities Fund	\$ -	\$ 235,027
Capital Projects Fund	154,426	-	154,426
Total	\$ 154,426	\$ 235,027	\$ 389,453

NOTE -12 TRANSFERS

Transfers are used to move revenues from the fund that collects them to specific programs accounted for in other funds, in accordance with budget authorization. Transferred funds are without recourse. Transfers during the fiscal year ended June 30, 2025, were as follows:

Transfers From	Transfers To	Amount
General	Food Services	\$ 60,000
General	Building	326,416
General	Capital Projects	187,500
		\$ 573,916

NOTE -13 CONTINGENT LIABILITIES

The District receives revenues from various Federal and State grant programs, which are subject to final review and approval as to allowability by the respective grantor agency. Management believes disallowances, if any, would be immaterial.

NOTE -14 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of; damage to; and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is a member of the Colorado School Districts Self Insurance Pool, which operates as a self-insurance pool comprised of various School Districts and other related public educational entities within the State of Colorado. The District pays an annual premium to the Pool for its property and liability insurance.

For Workers' Compensation, health, accident, and other types of insurance programs maintained by the District, commercial insurance companies are utilized. Settled claims have not exceeded insurance coverage in each of the last three years.

NOTE -15 TAX SPENDING AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations, which apply to the State of Colorado and all local governments.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention on such revenue.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

NOTES TO FINANCIAL STATEMENTS

NOTE -15 TAX SPENDING AND DEBT LIMITATIONS (Continued)

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year

Spending limits and qualifications as an enterprise will require judicial interpretation. Accordingly, the possibility exists that the District's interpretation of certain TABOR provisions may subsequently be determined to be incorrect.

In November 1996 the voters of the District approved an amendment to allow the District to collect, retain and spend all revenues and other funds collected from any source not withstanding the limitations of Article X, Section 20 of the Colorado Constitution.

NOTE -16 COMMITMENT AND CONTINGENCY

The District entered into a power purchase agreement with a company where the District has agreed to purchase all the power produced by the solar facility at rates set forth in the agreement. The agreement is for a period of twenty years beginning in 2010.

The District is in settlement negotiations involving the removal of the solar panels located on the District's three old school sites and, as necessitated, by the District's construction project. The company has indicated it will assert claims totaling at more than several hundred thousand dollars. The District likely has viable counterclaims against the company.

NOTE -17 CONSTRUCTION COMMITMENTS

The District began a construction project to build a new facility during the 2021-2022 school year at an estimated cost of \$56,484,570 (updated in 2022-2023 and again in 2023-2024), funded in part with local bond and District matching funds, as well as state BEST Grant funds. At year-end, the District had approximately \$3,651,988 in uncompleted construction contracts, which will be paid from remaining local funds as well as BEST Grant funds.

NOTE -18 SUBSEQUENT EVENTS

Subsequent events have been evaluated through the report date, which represents the date the financial statements were available to be issued. Subsequent events after that date have not been evaluated.

REQUIRED SUPPLEMENTARY INFORMATION

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

GENERAL FUND

STATEMENTS OF REVENUES, EXPENDITURES AND FUND BALANCE - BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2025

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES				
Local sources	\$ 1,578,789	\$ 1,578,789	\$ 1,916,154	\$ 337,365
State sources	9,707,931	9,707,931	9,042,840	(665,091)
Federal sources	394,115	394,115	359,816	(34,299)
TOTAL REVENUES	11,680,835	11,680,835	11,318,810	(362,025)
EXPENDITURES				
Instruction	5,315,823	5,315,823	5,216,218	99,605
Supporting services				
Pupils	308,830	308,830	353,398	(44,568)
Instruction staff	412,298	412,298	343,540	68,758
General administration	653,207	653,207	422,524	230,683
School administration	709,261	709,261	721,711	(12,450)
Business services	203,411	203,411	225,645	(22,234)
Operations and maintenance	3,671,650	3,671,650	2,926,137	745,513
Pupil transportation	441,855	441,855	379,698	62,157
Central services	26,500	26,500	37,219	(10,719)
Property services	3,000	3,000	2,130	870
Debt service	-	-	2,709	(2,709)
TOTAL EXPENDITURES	11,745,835	11,745,835	10,630,929	1,114,906
REVENUES OVER (UNDER) EXPENDITURES	(65,000)	(65,000)	687,881	752,881
OTHER FINANCING SOURCES				
Transfers out	(85,000)	(85,000)	(573,916)	(488,916)
NET CHANGE IN FUND BALANCE	(150,000)	(150,000)	113,965	263,965
FUND BALANCE JULY 1	3,993,153	3,993,153	3,993,153	-
FUND BALANCE JUNE 30	\$ 3,843,153	\$ 3,843,153	\$ 4,107,118	\$ 263,965

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

DESIGNATED PURPOSE GRANTS FUND

STATEMENTS OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2025

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES				
Federal grants earned	\$ 909,490	\$ 909,490	\$ 927,349	\$ 17,859
EXPENDITURES				
Instruction	694,978	694,978	580,850	114,128
Supporting services				
Pupils	36,825	36,825	23,591	13,234
Instruction staff	27,687	27,687	53,314	(25,627)
General administration	-	-	21,202	(21,202)
School administration	150,000	150,000	248,392	(98,392)
Pupil transportation	-	-	-	-
Other support	-	-	-	-
Capital outlay	-	-	-	-
TOTAL EXPENDITURES	\$ 909,490	\$ 909,490	\$ 927,349	\$ (17,859)

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

FOOD SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2025

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES				
Meal charges				
Faculty and other	\$ 21,000	\$ 21,000	\$ 24,967	\$ 3,967
Special events	5,000	5,000	6,519	1,519
State reimbursement	2,800	2,800	8,394	5,594
Federal reimbursement	642,475	642,475	441,415	(201,060)
TOTAL REVENUES	671,275	671,275	481,295	(189,980)
EXPENDITURES				
Salaries and benefits	27,621	27,621	25,499	2,122
Contracted services	643,937	643,937	501,679	142,258
Supplies	51,475	51,475	31,435	20,040
Repairs & maintenance	8,242	8,242	4,812	3,430
TOTAL EXPENDITURES	731,275	731,275	563,425	167,850
REVENUES OVER (UNDER) EXPENDITURES	(60,000)	(60,000)	(82,130)	(22,130)
OTHER FINANCING SOURCES				
Transfer in (out)	60,000	60,000	60,000	-
NET CHANGE IN FUND BALANCE	-	-	(22,130)	(22,130)
FUND BALANCE JULY 1	128,472	128,472	128,472	-
FUND BALANCE JUNE 30	\$ 128,472	\$ 128,472	\$ 106,342	\$ (22,130)

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

STUDENT ACTIVITIES FUND

STATEMENTS OF REVENUES, EXPENDITURES AND FUND BALANCE - BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2025

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES				
Student activities	\$ 250,000	\$ 250,000	\$ 248,936	\$ (1,064)
EXPENDITURES				
Student activities	250,000	250,000	205,380	44,620
REVENUES OVER (UNDER) EXPENDITURES	-	-	43,556	43,556
FUND BALANCE JULY 1	247,830	247,830	247,830	-
FUND BALANCE JUNE 30	<u>\$ 247,830</u>	<u>\$ 247,830</u>	<u>\$ 291,386</u>	<u>\$ 43,556</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE - SCHOOL DIVISION TRUST FUND

DEFINED BENEFIT PENSION PLAN

FOR THE LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Plan Measurement Date	12/31/2024	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016	12/31/2015
District's proportion of the net pension liability	0.068121%	0.075091%	0.061301%	0.081863%	0.083766%	0.075480%	0.077836%	0.088154%	0.089422%	0.092048%
District's proportionate share of the net pension liability	\$ 11,754,130	\$ 13,278,717	\$ 11,162,526	\$ 9,526,653	\$ 12,663,672	\$ 11,276,513	\$ 13,782,463	\$ 28,505,860	\$ 26,624,260	\$ 14,078,112
State's Proportionate Share of the net pension liability	96,355	22,184	277,386	116,597	-	108,331	111,931	-	-	-
	<u>\$ 11,850,485</u>	<u>\$ 13,300,901</u>	<u>\$ 11,439,912</u>	<u>\$ 9,643,250</u>	<u>\$ 12,663,672</u>	<u>\$ 11,384,844</u>	<u>\$ 13,894,394</u>	<u>\$ 28,505,860</u>	<u>\$ 26,624,260</u>	<u>\$ 14,078,112</u>
District's covered payroll	\$ 5,263,989	\$ 4,964,217	\$ 4,729,208	\$ 5,116,154	\$ 4,481,028	\$ 4,435,942	\$ 4,279,062	\$ 4,077,619	\$ 4,013,400	\$ 4,011,437
District's proportionate share of the net pension liability as a percentage of its covered payroll	223.29%	267.49%	236.03%	186.21%	282.61%	254.21%	322.09%	699.08%	663.38%	350.95%
Plan fiduciary net position as a percentage of the total pension liability	67.44%	64.74%	61.79%	74.86%	66.99%	64.52%	57.01%	43.96%	43.13%	59.16%

The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The schedule is presented to show information for ten years. Until information for the full ten-year period is available, information will be presented for the years it is available.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

SCHEDULE OF DISTRICT CONTRIBUTIONS - SCHOOL DIVISION TRUST FUND

DEFINED BENEFIT PENSION PLAN

FOR THE LAST 10 FISCAL YEARS

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 1,088,309	\$ 1,062,671	\$ 965,461	\$ 1,028,617	\$ 899,714	\$ 868,514	\$ 834,400	\$ 751,033	\$ 691,325	\$ 673,322
Contributions in relation to the contractually required contribution	<u>(1,088,309)</u>	<u>(1,062,671)</u>	<u>(965,461)</u>	<u>(1,028,617)</u>	<u>(899,714)</u>	<u>(868,514)</u>	<u>(834,400)</u>	<u>(751,033)</u>	<u>(691,325)</u>	<u>(673,322)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 5,340,079	\$ 5,214,269	\$ 4,737,290	\$ 5,174,119	\$ 4,525,712	\$ 4,481,490	\$ 4,361,727	\$ 4,194,209	\$ 4,018,699	\$ 3,990,591
Contributions as a percentage of covered payroll	20.38%	20.38%	20.38%	19.88%	19.88%	19.38%	19.13%	17.91%	17.20%	16.87%

The amounts presented for each fiscal year were determined as of June 30.

The schedule is presented to show information for ten years. Until information for the full ten year period is available, information will be presented for the years it is available.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE - HEALTH CARE TRUST FUND

DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

FOR THE LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Plan Measurement Date	12/31/2024	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016
District's proportion of the net OPEB liability	0.04361479%	0.04492311%	0.04660397%	0.05345007%	0.04845684%	0.04933439%	0.05059381%	0.05007423%	0.05082829%
District's proportionate share of the net OPEB liability	208,552	320,628	380,512	460,903	460,449	554,518	688,350	650,765	659,006
District's covered payroll	5,263,989	4,964,217	4,729,208	5,116,154	4,481,028	4,435,942	4,279,062	4,077,619	4,013,400
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	3.96%	6.46%	8.05%	9.01%	10.28%	12.50%	16.09%	15.96%	16.42%
Plan fiduciary net position as a percentage of the total OPEB liability	59.83%	46.16%	38.57%	39.40%	32.78%	24.49%	17.03%	17.53%	16.72%

The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The schedule is presented to show information for ten years. Until information for the full ten-year period is available, information will be presented for the years it is available.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

SCHEDULE OF DISTRICT CONTRIBUTIONS - HEALTH CARE TRUST FUND

DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

FOR THE LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Statutorily required contribution	\$ 54,469	\$ 53,186	\$ 48,320	\$ 52,776	\$ 46,163	\$ 45,711	\$ 44,489	\$ 42,781	\$ 40,991
Contributions in relation to the statutorily required contribution	(54,469)	(53,186)	(48,320)	(52,776)	(46,163)	(45,711)	(44,489)	(42,781)	(40,991)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 5,340,079	\$ 5,214,269	\$ 4,737,290	\$ 5,174,119	\$ 4,525,712	\$ 4,481,490	\$ 4,361,727	\$ 4,194,209	\$ 4,018,699
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

The amounts presented for each fiscal year were determined as of June 30.

The schedule is presented to show information for ten years. Until information for the full ten year period is available, information will be presented for the years it is available.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY COLORADO

NOTES TO REQUIRED SUPPLEMENTAL INFORMATION

NOTE -1 BUDGETS AND BUDGETARY ACCOUNTING

Budgets are required by state law for all funds. At least thirty days prior to July 1, the Superintendent submits to the Board of Education a proposed budget for all funds for the fiscal year commencing the following July 1. The budget includes proposed expenditures and means of financing them.

Public hearings are conducted by the Board of Education to obtain taxpayer comments. The budget must be adopted by formal resolution prior to June 30, although it may be subsequently revised by January 31 of the following year.

Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments, within any fund and the reallocation of budget line items within any department or within any fund rests with the Superintendent of Schools. Revisions that alter the total expenditures of any fund must be approved by the Board of Education.

Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Board of Education throughout the fiscal year. Appropriations are based on total resources expected to be available in each budget year, including reserves as established by the Board of Education. Variances between budget and actual expenditures result from non-expenditure of reserves, nonoccurrence of anticipated events, scheduling of capital projects and normal operating variances.

NOTE-2 DEFINED BENEFIT PENSION PLAN

Significant Changes in Plan Provisions Affecting Trends in Actuarial Information 2023 Changes in Plan Provisions Since 2022

Senate Bill (SB) 23-056, enacted and effective June 2, 2023, intended to recompense PERA for the remaining portion of the \$225 million direct distribution originally scheduled for receipt July 1, 2020, suspended due to the enactment of House Bill (HB) 20-1379, but not fully repaid through the provisions within HB 22-1029. Pursuant to SB 23-056, the State Treasurer issued a warrant consisting of the balance of the PERA Payment Cash Fund, created in §24-51-416, plus \$10 million from the General Fund, totaling \$14.561 million.

As of the December 31, 2023, measurement date, the total pension liability (TPL) recognizes the change in the default method applied for granting service accruals for certain members, from a "12-pay" method to a "non-12-pay" method. The default service accrual method for positions with an employment pattern of at least eight months but fewer than 12 months (including, but not limited to positions in the School and DPS Divisions) receive a higher ratio of service credit for each month worked, up to a maximum of 12 months of service credit per year.

Significant Changes in Assumptions or Other Inputs Affecting Trends in Actuarial Information 2023 Changes in Assumptions or Other Inputs Since 2022

There were no changes made to the actuarial methods or assumptions.

NOTE-3 DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

Significant Changes in Plan Provisions Affecting Trends in Actuarial Information 2023 Changes in Plan Provisions Since 2022

As of the December 31, 2023, measurement date, the fiduciary net position (FNP) and related disclosure components for the Health Care Trust Fund (HCTF) reflect payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. As of the December 31, 2023, year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023, and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.033 million and \$24.967 million, respectively.

Significant Changes in Assumptions or Other Inputs Affecting Trends in Actuarial Information 2023 Changes in Assumptions or Other Inputs Since 2022

There were no changes made to the actuarial methods or assumptions.

SUPPLEMENTARY INFORMATION

MAJOR GOVERNMENTAL FUNDS

GENERAL FUND

General Fund – The general fund is the general operating fund of the District; used to account for all resources that are not legally or by sound financial management to be accounted for in another fund.

SPECIAL REVENUE FUNDS

Designated Purpose Grants Fund – Is used to account for resources of various federal grant programs. Revenues include federal and state grants

Food Services Fund – This fund is used to account for all food service activities related to serving student meals. Revenues include federal and state grants and food sales.

Student Activity Fund – This fund is used to account for the various activities of student groups. These activities are supported in whole or in part by revenues from pupils and other fund-raising activities.

CAPITAL PROJECTS FUNDS

Capital Reserve Capital Projects Fund – This fund is authorized by Colorado School Law and is used to fund ongoing capital needs such as site acquisition, building additions and equipment purchases. Revenues include transfers from general fund, debt proceeds, and sale of fixed assets, as applicable.

Building Fund – This fund is used to account for the revenues from a bond issuance, as well as District matching dollars and BEST grant funds for the purpose of the acquisition or construction of major capital facilities.

DEBT SERVICE FUND

Bond Redemption Fund – Used to account for the revenues from a specific tax levy for the purpose of the repayment of debt principal, interest, and other fiscal charges.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

GENERAL FUND

BALANCE SHEET

JUNE 30, 2025 AND 2024

	2025	2024
ASSETS		
Cash	\$ 2,795,433	\$ 1,773,011
Cash with fiscal agent	175,737	25,426
Investments	1,894,739	1,977,869
Taxes receivable	29,200	64,700
Grants receivable	5,668	1,664,655
Accrued interest receivable	17,001	12,065
Due from other fund	75,675	56,363
	\$ 4,993,453	\$ 5,574,089
LIABILITIES		
Accounts payable	\$ 54,359	\$ 636,847
Accrued salaries and benefits	758,202	829,477
Unearned revenue	44,574	49,912
	857,135	1,516,236
DEFERRED INFLOWS OF RESOURCES		
Deferred revenue - property taxes	29,200	64,700
FUND BALANCE		
Restricted for 3% statutory reserve - TABOR	315,700	394,100
Restricted for preschool	134,929	162,015
Unassigned	3,656,489	3,437,038
	4,107,118	3,993,153
	\$ 4,993,453	\$ 5,574,089
	\$ 4,993,453	\$ 5,574,089

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND FUND BALANCE

YEARS ENDED JUNE 30, 2025 AND 2024

	2025	2024
REVENUES		
Local sources	\$ 1,916,154	\$ 1,534,762
State sources	9,042,840	11,178,197
Federal sources	359,816	220,303
	11,318,810	12,933,262
TOTAL REVENUES		
EXPENDITURES		
Instruction	5,216,218	5,339,746
Supporting services		
Pupils	353,398	210,464
Instruction staff	343,540	291,601
General administration	422,524	332,697
School administration	721,711	647,890
Business services	225,645	200,400
Operations and maintenance	2,926,137	4,968,531
Pupil transportation	379,698	340,025
Central services	37,219	32,277
Property services	2,130	2,415
Debt service	2,709	9,759
	10,630,929	12,375,805
TOTAL EXPENDITURES		
REVENUES OVER (UNDER) EXPENDITURES	687,881	557,457
OTHER FINANCING SOURCES (USES)		
Transfers out	(573,916)	(73,837)
	(573,916)	(73,837)
TOTAL OTHER FINANCING SOURCES (USES)		
NET CHANGE IN FUND BALANCE	113,965	483,620
FUND BALANCE JULY 1	3,993,153	3,509,533
FUND BALANCE JUNE 30	\$ 4,107,118	\$ 3,993,153

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

DESIGNATED PURPOSE GRANTS FUND

BALANCE SHEET

JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
ASSETS		
Cash	\$ -	\$ -
Grants receivable	154,176	186,376
TOTAL ASSETS	<u>\$ 154,176</u>	<u>\$ 186,376</u>
LIABILITIES		
Accounts payable	\$ 3,544	\$ 455
Due to other fund	75,675	56,363
Accrued salaries and benefits	74,957	87,708
Unearned revenues	-	41,850
TOTAL LIABILITIES	<u>\$ 154,176</u>	<u>\$ 186,376</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

DESIGNATED PURPOSE GRANTS FUND

STATEMENT OF REVENUES AND EXPENDITURES

YEARS ENDED JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
REVENUES		
Federal grants earned	\$ 927,349	\$ 1,232,455
EXPENDITURES		
Instruction	580,850	783,139
Supporting services		
Pupils	23,591	184,132
Instruction staff	53,314	194,200
General administration	21,202	44,125
School administration	248,392	-
Pupil transportation	-	20,941
Other support	-	5,918
TOTAL EXPENDITURES	<u>\$ 927,349</u>	<u>\$ 1,232,455</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

FOOD SERVICES FUND

BALANCE SHEET

JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
ASSETS		
Cash	\$ 75,773	\$ 98,664
Grants receivable	41,292	37,918
	<u>117,065</u>	<u>136,582</u>
TOTAL ASSETS	<u>\$ 117,065</u>	<u>\$ 136,582</u>
LIABILITIES		
Accounts payable	\$ 10,723	\$ 8,110
FUND BALANCE		
Restricted for food services	106,342	128,472
	<u>106,342</u>	<u>128,472</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 117,065</u>	<u>\$ 136,582</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

FOOD SERVICES FUND

STATEMENT OF REVENUES, EXPENDITURES AND FUND BALANCE

YEARS ENDED JUNE 30, 2025 AND 2024

	2025	2024
REVENUES		
Meal charges		
Faculty and other	\$ 24,967	\$ 21,856
Special events	6,519	7,466
State reimbursement	8,394	53,373
Federal reimbursement	441,415	492,515
	481,295	575,210
TOTAL REVENUES		
EXPENDITURES		
Salaries and benefits	25,499	25,844
Contracted services	501,679	561,360
Supplies	31,435	28,652
Repairs and maintenance	4,812	15,521
	563,425	631,377
TOTAL EXPENDITURES		
REVENUES OVER (UNDER) EXPENDITURES	(82,130)	(56,167)
OTHER FINANCING SOURCES (USES)		
Transfers in (out)	60,000	60,000
	(22,130)	3,833
NET CHANGE IN FUND BALANCE		
FUND BALANCE JULY 1	128,472	124,639
	\$ 106,342	\$ 128,472
FUND BALANCE JUNE 30		

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

STUDENT ACTIVITIES FUND

BALANCE SHEET

JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
ASSETS		
Cash	\$ 239,864	\$ 196,979
Restricted cash	56,359	57,906
	<u>296,223</u>	<u>254,885</u>
TOTAL ASSETS	<u>\$ 296,223</u>	<u>\$ 254,885</u>
LIABILITIES		
Accounts payable	\$ 4,837	\$ 7,055
FUND BALANCE		
Restricted for scholarships	56,359	57,906
Committed for student activities	235,027	189,924
	<u>291,386</u>	<u>247,830</u>
TOTAL FUND BALANCE	<u>291,386</u>	<u>247,830</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 296,223</u>	<u>\$ 254,885</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

STUDENT ACTIVITIES FUND

STATEMENT OF REVENUES, EXPENDITURES AND FUND BALANCE

YEARS ENDED JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
REVENUES		
Student activities	\$ 248,936	\$ 234,757
EXPENDITURES		
Student activities	<u>205,380</u>	<u>185,185</u>
NET CHANGE IN FUND BALANCE	43,556	49,572
FUND BALANCE JULY 1	<u>247,830</u>	<u>198,258</u>
FUND BALANCE JUNE 30	<u><u>\$ 291,386</u></u>	<u><u>\$ 247,830</u></u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

CAPITAL RESERVE CAPITAL PROJECTS FUND

BALANCE SHEET

JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
ASSETS		
Cash	\$ 154,426	\$ 181,033
Grant receivable	-	-
	<u>154,426</u>	<u>181,033</u>
TOTAL ASSETS	<u>154,426</u>	<u>181,033</u>
LIABILITIES		
Accounts payable	\$ -	\$ -
Due to other fund	-	-
	<u>-</u>	<u>-</u>
TOTAL LIABILITIES	-	-
FUND BALANCE		
Committed for capital projects	<u>154,426</u>	<u>181,033</u>
	<u>154,426</u>	<u>181,033</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 154,426</u>	<u>\$ 181,033</u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

CAPITAL RESERVE CAPITAL PROJECTS FUND

STATEMENTS OF REVENUES, EXPENDITURES AND FUND BALANCE

YEARS ENDED JUNE 30, 2025 AND 2024

	2025	2024
REVENUES		
Local sources	\$ 18,042	\$ 1,000
State sources	-	129,211
Federal sources	-	70,912
	18,042	201,123
TOTAL REVENUES	18,042	201,123
EXPENDITURES		
Capital outlay	194,302	222,243
Major repairs	37,847	-
	232,149	222,243
TOTAL EXPENDITURES	232,149	222,243
REVENUES OVER (UNDER) EXPENDITURES	(214,107)	(21,120)
OTHER FINANCING SOURCES		
Transfers in (out)	187,500	13,837
	187,500	13,837
TOTAL OTHER FINANCING SOURCES	187,500	13,837
NET CHANGE IN FUND BALANCE	(26,607)	(7,283)
FUND BALANCE JULY 1	181,033	188,316
FUND BALANCE JUNE 30	\$ 154,426	\$ 181,033

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

BUILDING FUND

BALANCE SHEET

JUNE 30, 2025 AND 2024

	<u>2025</u>	<u>2024</u>
ASSETS		
Cash with fiscal agent	\$ -	\$ 2,159,994
Grants receivable	1,025,819	2,644,006
	<u>1,025,819</u>	<u>2,644,006</u>
TOTAL ASSETS	\$ 1,025,819	\$ 4,804,000
LIABILITIES		
Accounts payable	\$ 1,025,819	\$ 3,147,626
FUND BALANCE		
Restricted for capital projects	-	1,656,374
	<u>-</u>	<u>1,656,374</u>
TOTAL LIABILITIES AND FUND BALANCE	\$ 1,025,819	\$ 4,804,000

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

BUILDING FUND

STATEMENTS OF REVENUES, EXPENDITURES AND FUND BALANCE

YEARS ENDED JUNE 30, 2025 AND 2024

	2025	2024
REVENUES		
State sources	\$ 13,560,519	\$ 22,324,508
TOTAL REVENUES	13,560,519	22,324,508
EXPENDITURES		
Capital outlay		
Building and site improvements	15,543,309	26,576,795
TOTAL EXPENDITURES	15,543,309	26,576,795
REVENUES OVER (UNDER) EXPENDITURES	(1,982,790)	(4,252,287)
OTHER FINANCING SOURCES		
Transfers in	326,416	-
TOTAL OTHER FINANCING SOURCES	326,416	-
NET CHANGE IN FUND BALANCE	(1,656,374)	(4,252,287)
FUND BALANCE JULY 1	1,656,374	5,908,661
FUND BALANCE JUNE 30	\$ -	\$ 1,656,374

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

BOND REDEMPTION FUND

BALANCE SHEET

JUNE 30, 2025 AND 2024

	2025	2024
ASSETS		
Cash	\$ 260,253	\$ 349,625
Cash with fiscal agent	45,837	870
Taxes receivable	87,000	19,400
	\$ 393,090	\$ 369,895
LIABILITIES		
Accounts payable	\$ -	\$ -
DEFERRED INFLOWS OF RESOURCES		
Deferred revenue - property taxes	87,000	19,400
FUND BALANCE		
Restricted for debt service	306,090	350,495
	\$ 393,090	\$ 369,895
TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE	\$ 393,090	\$ 369,895

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

BOND REDEMPTION FUND

STATEMENTS OF REVENUES, EXPENDITURES AND FUND BALANCE

YEARS ENDED JUNE 30, 2025 AND 2024

	2025	2024
REVENUES		
Local sources		
Property taxes	\$ 233,518	\$ 297,156
Specific ownership taxes	20,738	30,786
Personal property exemption	1,767	5,108
Contributions and other	80,000	81,913
	336,023	414,963
TOTAL REVENUES	336,023	414,963
EXPENDITURES		
Debt service		
Principal	247,303	241,349
Interest	133,125	139,153
	380,428	380,502
TOTAL EXPENDITURES	380,428	380,502
NET CHANGE IN FUND BALANCE	(44,405)	34,461
FUND BALANCE JULY 1	350,495	316,034
FUND BALANCE JUNE 30	\$ 306,090	\$ 350,495

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

CAPITAL RESERVE CAPITAL PROJECTS FUND

STATEMENTS OF REVENUES, EXPENDITURES AND FUND BALANCE - BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2025

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES				
Local sources	\$ 275,000	\$ 275,000	\$ 18,042	\$ (256,958)
State sources	-	-	-	-
Federal sources	-	-	-	-
TOTAL REVENUES	275,000	275,000	18,042	(256,958)
EXPENDITURES				
Capital outlay	425,000	425,000	194,302	230,698
Major repairs	-	-	37,847	(37,847)
TOTAL EXPENDITURES	425,000	425,000	232,149	192,851
REVENUES OVER (UNDER) EXPENDITURES	(150,000)	(150,000)	(214,107)	(64,107)
OTHER FINANCING SOURCES				
Transfers in	150,000	150,000	187,500	37,500
NET CHANGE IN FUND BALANCE	-	-	(26,607)	(26,607)
FUND BALANCE JULY 1	181,033	181,033	181,033	-
FUND BALANCE JUNE 30	\$ 181,033	\$ 181,033	\$ 154,426	\$ (26,607)

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

BUILDING FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2025

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES				
State sources	\$ 20,000,000	\$ 20,000,000	\$ 13,560,519	\$ (6,439,481)
TOTAL REVENUES	<u>20,000,000</u>	<u>20,000,000</u>	<u>13,560,519</u>	<u>(6,439,481)</u>
EXPENDITURES				
Capital outlay				
Building and site improvements	20,000,000	20,000,000	15,543,309	4,456,691
TOTAL EXPENDITURES	<u>20,000,000</u>	<u>20,000,000</u>	<u>15,543,309</u>	<u>4,456,691</u>
REVENUES OVER (UNDER) EXPENDITURES	-	-	(1,982,790)	(1,982,790)
OTHER FINANCING SOURCES				
Transfer in (out)	-	-	326,416	326,416
NET CHANGE IN FUND BALANCE	-	-	(1,656,374)	(1,656,374)
FUND BALANCE JULY 1	<u>1,656,374</u>	<u>1,656,374</u>	<u>1,656,374</u>	<u>-</u>
FUND BALANCE JUNE 30	<u><u>\$ 1,656,374</u></u>	<u><u>\$ 1,656,374</u></u>	<u><u>\$ -</u></u>	<u><u>\$ (1,656,374)</u></u>

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

BOND REDEMPTION FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2025

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES				
Local sources				
Property taxes	\$ 320,000	\$ 320,000	\$ 233,518	\$ (86,482)
Specific ownership taxes	-	-	20,738	20,738
Personal property exemption	-	-	1,767	1,767
Contributions and other	80,750	80,750	80,000	(750)
TOTAL REVENUES	400,750	400,750	336,023	(64,727)
EXPENDITURES				
Debt service				
Principal	241,349	241,349	247,303	(5,954)
Interest	158,651	158,651	133,125	25,526
Appropriated reserves	750	750	-	750
TOTAL EXPENDITURES	400,750	400,750	380,428	20,322
NET CHANGE IN FUND BALANCE	-	-	(44,405)	(44,405)
FUND BALANCE JULY 1	350,495	350,495	350,495	-
FUND BALANCE JUNE 30	\$ 350,495	\$ 350,495	\$ 306,090	\$ (44,405)

SINGLE AUDIT SECTION

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY, COLORADO

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED JUNE 30, 2025

PROGRAM TITLE	Assistance Listing Number	Pass- Through Entity Identifying Number	Passed through to Sub- recipients	Total Federal Expenditures
U.S. DEPARTMENT OF EDUCATION				
Special Education Cluster (IDEA)				
Passed Through Colorado Department of Education:				
COVID-19 Education Stabilization Fund	84.425U	4414		\$ 227,470
Total Education Stabilization Fund				227,470
Passed Through Colorado Department of Education:				
Title I Grants to Local Educational Agencies	84.010	4010		510,110
Rural Education	84.358B	6358		31,405
Student Support and Academic Enrichment Program	84.424A	4424		48,573
Supporting Effective Instruction State Grants	84.367	4367		109,791
Special Education: Grants to States IDEA Part B	* 84.027	4027		119,761
Individuals with Disabilities Education Act (IDEA), Part D, State Program Improvement Grant	84.323	5323		21,365
Stronger Connections	84.424F	4451		70,189
Passed Through the State Board of Community Colleges:				
Strengthening Career and Technical Education - Basic Grants to States	84.048	5048		3,620
Total U.S. Department of Education				<u>1,142,284</u>
U.S. DEPARTMENT OF AGRICULTURE				
Child Nutrition Cluster				
Passed Through Colorado Department of Education:				
School Breakfast Program	* 10.553	4553		117,925
National School Lunch Program	* 10.555	4555		263,175
Passed Through State Department of Human Services:				
USDA Commodities	* 10.555	4555		31,435
Total Child Nutrition Cluster - Cluster				412,535
Passed Through Colorado Department of Education:				
Fresh Fruit and Vegetable Program	10.582	4582		18,025
Passed Through Colorado Department of Public Health:				
Child and Adult Care Food Program	10.558	4558		10,855
Total U.S. Department of Agriculture				<u>441,415</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS				<u><u>\$ 1,583,699</u></u>

* Represents those programs that are considered to be clusters of programs.

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY COLORADO

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTE -1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Rocky Ford School District R-2 under programs of the federal government for the year ended June 30, 2025. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the schedule presents only a selected portion of the operations of the Rocky Ford School District R-2, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the Rocky Ford School District R-2.

NOTE -2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the financial statements of the federal program. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE -3 INDIRECT COST RATES

The Rocky Ford School District R-2 has elected to not use the 10 percent de minimis indirect cost rate as allowed under Uniform Guidance. All grants have been received from the Colorado Department of Education (CDE). CDE calculates an allowable indirect cost rate for individual sub-recipients and mandates that the rate be used as the maximum for the recovery of indirect cost. The Rocky Ford School District R-2 has recovered indirect cost from grant funds at an amount no greater than that allowed by CDE.

NOTE -4 NONCASH PROGRAMS

Commodities donated to the Rocky Ford School District R-2 by the U.S. Department of Agriculture (USDA) of \$31,435 are reported in the schedule at the fair market value of commodities received. These are shown as part of the Child Nutrition Cluster as USDA Donated Commodities (10.555).

NOTE -5 SUB-RECIPIENTS

No payments were made to sub-recipients in the fiscal year ended June 30, 2025.

HANCOCK FROESE & COMPANY LLC

CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education
Rocky Ford School District R-2
Rocky Ford, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, and each major fund, of Rocky Ford School District R-2, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Rocky Ford School District R-2's basic financial statements, and have issued our report thereon dated December 9, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Rocky Ford School District R-2's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rocky Ford School District R-2's internal control. Accordingly, we do not express an opinion on the effectiveness of Rocky Ford School District R-2's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rocky Ford School District R-2's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Hancock Froese & Company LLC

Rocky Ford, Colorado
December 9, 2025

HANCOCK FROESE & COMPANY LLC

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Education
Rocky Ford School District R-2
Rocky Ford, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Rocky Ford School District R-2's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Rocky Ford School District R-2's major federal programs for the year ended June 30, 2025. Rocky Ford School District R-2's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Rocky Ford School District R-2 complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Rocky Ford School District R-2 and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Rocky Ford School District R-2's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Rocky Ford School District R-2's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Rocky Ford School District R-2's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Rocky Ford School District R-2's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Rocky Ford School District R-2's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Rocky Ford School District R-2's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Rocky Ford School District R-2's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Hancock Froese & Company LLC

Rocky Ford, Colorado
December 9, 2025

ROCKY FORD SCHOOL DISTRICT R-2
OTERO COUNTY COLORADO

SCHEDULE OF FINDINGS AND QUESTIONS COSTS
FOR THE YEAR ENDED JUNE 30, 2025

Section I – Summary of Auditor’s Results

Financial Statements

Type of auditor’s report issued Unmodified

Internal control over financial reporting as reported in the INDEPENDENT AUDITORS’ REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*:

- Material weakness(es) identified? ___ yes no
- Significant deficiency(ies) identified that are not considered to be material weaknesses? ___yes no

Noncompliance material to financial statements noted ___yes no

Federal Awards

Internal control over major programs as reported in the INDEPENDENT AUDITORS’ REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE:

- Material weakness(es) identified? ___ yes no
- Significant deficiency(ies) identified that are not considered to be material weaknesses? ___yes no

Type of auditor’s report issued on compliance for major program: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR 200.516(a) ___yes no

ALN(s)	Name of Federal Program or Cluster
84.010	Title I Grants to Local Educational Agencies

Dollar threshold used to distinguish between type A and type B programs \$1,000,000

Auditee qualified as low-risk auditee _X_ yes ___no

Section II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

Section III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

Section IV – Prior Year Findings

There were no findings in the prior year that were required to be reported.

**COLORADO DEPARTMENT OF EDUCATION AUDITORS' ELECTRONIC FINANCIAL
DATA INTEGRITY CHECK FIGURES**



Colorado Department of Education

Auditors Integrity Report

District: 2530 - Rocky Ford R-2

Fiscal Year 2024-25

Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental	+		-	=
10 General Fund	3,993,152	10,744,893	10,630,929	4,107,117
18 Risk Mgmt Sub-Fund of General Fund	0	0	0	0
19 Colorado Preschool Program Fund	0	0	0	0
Sub- Total	3,993,152	10,744,893	10,630,929	4,107,117
11 Charter School Fund	0	0	0	0
20,26-29 Special Revenue Fund	0	0	0	0
06 Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07 Total Program Reserve Fund	0	0	0	0
21 Food Service Spec Revenue Fund	128,472	541,295	563,426	106,341
22 Govt Designated-Purpose Grants Fund	0	927,349	927,349	0
23 Pupil Activity Special Revenue Fund	247,830	248,936	205,379	291,387
25 Transportation Fund	0	0	0	0
31 Bond Redemption Fund	350,495	336,023	380,428	306,090
39 Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41 Building Fund	1,656,374	13,886,935	15,543,309	0
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	181,032	205,542	232,148	154,426
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Totals	6,557,356	26,890,972	28,482,968	4,965,361
Proprietary				
50 Other Enterprise Funds	0	0	0	0
64 (63) Risk-Related Activity Fund	0	0	0	0
60,65-69 Other Internal Service Funds	0	0	0	0
Totals	0	0	0	0
Fiduciary				
70 Other Trust and Agency Funds	0	0	0	0
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	0	0	0	0
74 Pupil Activity Agency Fund	0	0	0	0
79 GASB 34:Permanent Fund	0	0	0	0
85 Foundations	1,484,946	82,633	95,186	1,472,393
Totals	1,484,946	82,633	95,186	1,472,393

FINAL